Before the FEDERAL COMMUNICATIONS COMMISSION FEDERAL COMMUNICATIONS COMMISSION OFFICE OF THE SECRETARY

In the Matter of PR Docket No. 93-61 Amendment of Part 90 of the Commission's Rules to Adopt RM-8013 Regulations for Automatic Vehicle Monitoring Systems

ADDITIONAL COMMENTS

American Telephone and Telegraph Company ("AT&T") respectfully submits the following additional comments in response to the Public Notice ("Notice") DA 94-129, released February 9, 1994.

The Notice asks for additional comment on the new alternatives for licensing wideband Automatic Vehicle Monitoring ("AVM") systems proposed in ex parte presentations by PacTel Teletrac ("Teletrac") on January 26, 1994 and Southwestern Bell Mobile Systems, Inc. ("SBMS") on February 2 and 7, 1994, and an exparte

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Because the Commission's Notice of Proposed Rulemaking ("NPRM") in this proceeding uses the term Location and Monitoring Service ("LMS") to refer to this service, AT&T likewise uses that term herein. The NPRM proposes to grant permanent authorization for LMS to operate in the 902-928 MHz band in place of the present interim rules (47 C.F.R. § 90.239).

response to Teletrac's filing by MobileVision on February 1, 1994.

The ex parte filings confirm AT&T's position that wide area² systems do not meet the statutory tests for allocation of spectrum and thus should not be authorized.3 Specifically, such systems do not meet the statutory standards for improving spectrum efficiency; increasing sharing between different types of users; fostering competition; and serving the largest number of users.4 As AT&T and many other commenters pointed out, wide area systems cannot share spectrum with other authorized users. This was further confirmed by the technical paper from Virginia Tech submitted in SBMS' February 2 ex parte. paper concludes (p. 9) that the systems described by Teletrac, SBMS, MobileVision and Pinpoint are significantly vulnerable to interference from Part 15 devices operating much closer to the system's base station than the mobile units operate.

As AT&T pointed out (Reply Comments, p. 2, fn. 2), the proper distinction is between systems that transmit over wide versus local areas, rather than the amount of bandwidth used. The wideband systems discussed in the ex parte filings are wide area systems. Other wideband systems transmit only over a local area.

AT&T supported permanent rules for local area systems. The <u>ex parte</u> filings raise no issues regarding such systems.

⁴ Communications Act, § 332, 47 U.S.C. § 332.

The <u>ex parte</u> filings also show that wide area systems do not meet the statutory test of furthering competition. As MobileVision pointed out, the new Teletrac filing claiming that two systems can share 10 MHz of spectrum is "nothing less than astounding" because it is directly contrary to Teletrac's earlier position, supported by elaborate technical material, that it needed 8 MHz of spectrum on an exclusive basis. SBMS' proposal for four exclusive 4 MHz licenses likewise does not promote use of scarce spectrum by many operators, as would be required to foster competition and serve the largest number of customers.

Finally, the <u>ex parte</u> filings demonstrate that the record with respect to wide area systems is at best incomplete, inconclusive, and inadequate to support the reasoned adoption of any rules. For example, Teletrac has now repudiated its earlier position on sharing and advanced entirely new proposals⁶ and SBMS states that "additional"

Teletrac had also submitted an economic study claiming that multiple licenses in the same spectrum will cause wasteful duplication of facilities and slow technological progress. Nothing in Teletrac's ex parte filing addresses these issues.

Aside from new rules to implement its new sharing scheme, Teletrac proposes very limited authority to use the spectrum for voice communication, as opposed to the broader authority originally requested. Moreover, Teletrac for the first time proposes using Rand McNally Basic Trading Areas ("BTAs") as the licensing boundaries.

research" has led it to propose shifting the location of its originally proposed 4 MHz blocks. Indeed, MobileVision urges the Commission to hold "an informal technical meeting" among Commission personnel and LMS industry engineers to establish "the type of full technical record on which the future of the LMS industry rules should rest."

The present state of the record regarding wide area systems thus confirms that enough is known now to terminate the interim rules and adopt permanent regulations that do not authorize wide area systems in the 902-928 MHz band. Although AT&T and others were (and presumably remain) willing to participate in appropriate formal or informal industry efforts to elicit further technical information and input about wide area systems, it is clear that there is currently an insufficient basis on which to allocate spectrum or adopt rules authorizing such systems.

CONCLUSION

The ex parte filings confirm that the Commission's rules should not authorize wide area LMS systems in the 902-928 MHz band.

Respectfully Submitted,

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Date: March 15, 1994

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I, Geraldine A. Gowers, do hereby certify that on this 15th day of March, 1994, a copy of the foregoing Additional Comments was served by first class United States mail, postage prepaid, to the following parties.

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